

1 **CHAPTER 856. DIVISION FOR REHABILITATION SERVICES**

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3 **ADOPTED RULES WITH PREAMBLE TO BE SUBMITTED TO THE *TEXAS***  
4 ***REGISTER*. THIS DOCUMENT WILL HAVE NO SUBSTANTIVE CHANGES BUT IS**  
5 **SUBJECT TO FORMATTING CHANGES AS REQUIRED BY THE *TEXAS REGISTER*.**  
6

7 **ON JULY 31, 2018, THE TEXAS WORKFORCE COMMISSION ADOPTED THE RULES**  
8 **BELOW WITH PREAMBLE TO BE SUBMITTED TO THE *TEXAS REGISTER*.**

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10 Estimated date of publication in the *Texas Register*: **August 17, 2018**  
11 The rules will take effect: **August 21, 2018**

12  
13 The Texas Workforce Commission (TWC) proposes the following new sections to Chapter 856,  
14 relating to the Division for Rehabilitation Services, *without* changes, as published in the May 4,  
15 2018, issue of the *Texas Register* (43 TexReg 2733):

- 16  
17 Subchapter C. Provision of Vocational Rehabilitation Services, §856.57
- 18 Subchapter G. Criss Cole Rehabilitation Center, §§856.83 - 856.88

- 19
- 20 **PART I. PURPOSE, BACKGROUND, AND AUTHORITY**
- 21 **PART II. EXPLANATION OF INDIVIDUAL PROVISIONS WITH COMMENTS AND RESPONSES**
- 22

23 **PART I. PURPOSE, BACKGROUND, AND AUTHORITY**

24 The purpose of the adopted Chapter 856 rule change is to comply with Texas Labor Code  
25 §352.101. Section 352.101 required TWC to integrate the two Vocational Rehabilitation (VR)  
26 programs--VR for individuals with visual impairments (Blind Services) and VR for individuals  
27 with other disabilities (Rehabilitation Services)--into a single VR program. Consistent with  
28 §352.101, on October 1, 2017, the VR programs for individuals with visual impairments and for  
29 individuals with other disabilities became integrated into a single VR program. The rules to support  
30 this integration were effective November 6, 2017.

31  
32 Currently, TWC's Chapter 852, Purchase of Medical Goods and Services by the Texas Workforce  
33 Commission - Vocational Rehabilitation Services, contains a single rule, §851.1, Alternative  
34 Purchasing Methods--Rates for Medical Services. To align this purchasing rule with other TWC  
35 VR procurement and programmatic operations, this chapter should be repealed. Section 852.1 is  
36 proposed to be adopted as a rule in Chapter 856 and updated to reflect statutory changes.

37  
38 Currently, VR program rules for the Criss Cole Rehabilitation Center (CCRC) are in Chapter  
39 854, Subchapter A. CCRC is a comprehensive rehabilitation facility in Austin and is operated by  
40 TWC. CCRC provides evaluation, training, and related services in a residential and community  
41 setting to help customers who are blind or Deafblind accomplish their employment and  
42 independent living goals. CCRC is a VR service and should be in Chapter 856 with the  
43 remainder of the VR program rules. TWC adopts amendments to Chapter 856, Subchapter G, to  
44 contain all rules for the CCRC program. In a separate but concurrent rulemaking, TWC proposes  
45 the repeal of Chapter 854, Subchapter A.

1 Additionally, with the transfer of VR services from the Texas Department of Assistive and  
2 Rehabilitative Services (DARS) to TWC, Chapter 856 is no longer consistent with state law. For  
3 example, Chapter 856 contains many references to DARS and its organizational structure, and it  
4 incorporates DARS' terminology, such as referring to individuals receiving services as  
5 "consumers." TWC proposes amendments to replace the outdated agency and division names and  
6 position titles, as well as references to state statutes and rules in Chapter 856. TWC also proposes  
7 amendments to replace the word "consumer" with "customer" to be consistent with TWC  
8 terminology.

9  
10 **PART II. EXPLANATION OF INDIVIDUAL PROVISIONS**

11 (Note: Minor editorial changes are made that do not change the meaning of the rules and  
12 therefore are not discussed in the Explanation of Individual Provisions.)

13 **SUBCHAPTER C. PROVISION OF VOCATIONAL REHABILITATION SERVICES**

14 **TWC adopts the following amendments to Subchapter C:**

15  
16 **§856.57. Alternative Purchasing Methods--Rates for Medical Services**

17 New §856.57, formerly §852.1, is moved from Chapter 852 and updates its provisions to align  
18 with TWC procurement and programmatic operations.

19  
20 **SUBCHAPTER G. CRISS COLE REHABILITATION CENTER**

21 **TWC adopts the following amendments to Subchapter G:**

22  
23 **§856.83. Definitions**

24 New §856.83, formerly §854.3, is moved from Chapter 854 and updates its provisions to add the  
25 definition of "Deafblind" and provides the requirements to be considered an individual who is  
26 Deafblind for purposes of eligibility for CCRC services. The definition of Deafblind replicates  
27 the wording of 29 USC Chapter 21, §1905, relating to Definitions. Additionally, the term  
28 "consumer" has been changed to "customer," consistent with TWC's terminology, with no  
29 change to the underlying definition.

30  
31 **§856.84. Initial Eligibility**

32 New §856.84 replaces repealed §854.4 and updates its provisions to add the initial eligibility  
33 criteria to reflect the requirements for acceptance into CCRC for VR services. The eligibility  
34 requirements are similar to the requirements previously found in TWC Division of Blind  
35 Services rule §854.4. Only current VR customers are eligible for VR services, and they must be  
36 referred by a VR counselor for admission. Each customer must have a computerized criminal  
37 history check as part of the initial eligibility process. A risk evaluation must be completed if the  
38 criminal history check identifies a criminal history. To properly manage this residential program  
39 and ensure that all eligibility criteria are met, TWC is amending this section to clarify that all  
40 eligibility criteria other than Texas residency still apply to non-Texas residents seeking  
41 admission to the CCRC VR Training Program. Furthermore, because TWC has an integrated VR  
42 program, there is no need for priority to be given to customers; therefore, §854.4(b) is proposed  
43 to be repealed. Additionally, the term "consumers" has been changed to "customers," consistent  
44 with TWC's terminology, with no change to the definition.

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**§856.85. Continuing Eligibility**

New §856.85 is added to specify that a customer must maintain eligibility to continue receiving services. Services may be discontinued if the customer is not in compliance with the requirements.

**§856.86. Services**

New §856.86 replaces repealed §854.5 and updates its provisions to provide a list of current services that TWC provides. Services such as communication systems and tools are added to address the Deafblind customer population. The amendment also updates the division name, replaces the word "consumer" with "customer," and ties the services that a customer receives to the individualized plan for employment.

**§856.87. Customer Participation and Comparable Services and Benefits**

New §856.87 replaces repealed §854.6 and updates the statutory references and replaces the word "consumer" with "customer."

**§856.88. Payment of Shift Differentials**

New §856.88 replaces repealed §854.7 and updates its provisions to correlate with TWC's employment business practices.

No comments were received.

TWC hereby certifies that the adoption has been reviewed by legal counsel and found to be within TWC's legal authority to adopt.

The rules are adopted under Texas Labor Code §301.0015 and §302.002(d), which provide TWC with the authority to adopt, amend, or repeal such rules as it deems necessary for the effective administration of TWC services and activities.

The adopted rules affect Title 4, Texas Labor Code, particularly Chapters 81, 301, and 302.

1 **Chapter 856. DIVISION FOR REHABILITATION SERVICES**

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3 **SUBCHAPTER C. PROVISION OF VOCATIONAL REHABILITATION SERVICES**

4  
5 **§856.57. Alternative Purchasing Methods - Rates for Medical Services.**

6  
7 Under Texas Labor Code §352.054, this rule adopts standards governing the  
8 determination of rates paid for medical services provided by the Agency. The rates  
9 determined under these standards are reevaluated annually:

- 10  
11 (1) Rates shall be established based on Medicare and Medicaid schedules for  
12 current procedural terminology. Where Medicare and Medicaid schedules are  
13 not applicable, rates that represent best value shall be established based on  
14 factors that include reasonable and customary industry standards for each  
15 specific service.  
16  
17 (2) Rates shall be established at a level adequate to ensure that enough qualified  
18 providers are available to provide assessment and treatment within a geographic  
19 distribution that reflects customer or claimant distribution.  
20  
21 (3) Exceptions to established rates may be made on a case-by-case basis by the  
22 Agency's medical director or optometric consultant.  
23

24 **SUBCHAPTER G. CRISS COLE REHABILITATION CENTER**

25  
26 **§856.83. Definitions.**

27  
28 The following words and terms, when used in this subchapter, have the following  
29 meanings, unless the context clearly indicates otherwise:

- 30  
31 (1) Blind--An individual whose visual acuity with best correction is 20/200 or less  
32 in the better eye; or an individual with a limitation in the field of vision such  
33 that the widest diameter of the visual field subtends an angle no greater than 20  
34 degrees, which means a visual field of no greater than 20 degrees in the better  
35 eye.  
36  
37 (2) Customer--An individual with a disability who has applied for or who is  
38 receiving VR services.  
39  
40 (3) Deafblind--An individual:  
41  
42 (A) who has a central visual acuity of 20/200 or less in the better eye with  
43 corrective lenses, or a field defect such that the peripheral diameter of  
44 visual field subtends an angular distance no greater than 20 degrees, or a  
45 progressive visual loss having a prognosis leading to one or both of these  
46 conditions;

- 1  
2 (B) who has a chronic hearing impairment so severe that most speech cannot be  
3 understood with optimum amplification, or a progressive hearing loss  
4 having a prognosis leading to this condition; and  
5  
6 (C) for whom the combination of impairments described in subparagraphs (A)  
7 and (B) of this paragraph cause extreme difficulty in attaining  
8 independence in daily life activities, achieving psychosocial adjustment, or  
9 obtaining a vocation;  
10  
11 (D) who, despite the inability to be measured accurately for hearing and vision  
12 loss due to cognitive or behavioral constraints, or both, can be determined  
13 through functional and performance assessment to have severe hearing and  
14 visual disabilities that cause extreme difficulty in attaining independence in  
15 daily life activities, achieving psychosocial adjustment, or obtaining  
16 vocational objectives; or  
17  
18 (E) who meets such other requirements as the [Secretary](#) of Education may  
19 prescribe by regulation.  
20

21 **§856.84. Initial Eligibility.**  
22

- 23 (a) To be eligible for VR services at CCRC, an individual must be:  
24  
25 (1) at least 18 years of age;  
26  
27 (2) legally blind or Deafblind;  
28  
29 (3) a Texas resident;  
30  
31 (4) a current VR customer; and  
32  
33 (5) referred by a VR counselor for services at CCRC.  
34  
35 (b) Any individual described in subsection (a) of this section shall be subject to a  
36 computerized criminal history (CCH) check, and the results of the CCH will be  
37 evaluated as to the individual's eligibility for VR services at CCRC. A risk  
38 evaluation must be completed if the CCH check identifies a criminal history. TWC  
39 will perform a risk evaluation to include the following factors, but not be limited to  
40 the:  
41  
42 (1) severity of the offense;  
43  
44 (2) time frame of the offense;  
45  
46 (3) rehabilitation of the customer; and

1  
2 (4) parole and community supervision terms.  
3

4 (c) Notwithstanding subsection (a)(3) of this section, a non-Texas resident who is  
5 receiving services from an entity in another state and who otherwise meets the  
6 requirements set out in subsections (a) and (b) of this section may be considered for  
7 admission and training on a space-available basis, subject to an agreement between  
8 the out-of-state entity and the Agency on payment of cost of services provided to the  
9 individual.  
10

11 **§856.85 Continuing Eligibility.**  
12

13 (a) To maintain eligibility while receiving CCRC services, the customer (student) must  
14 comply with:

- 15  
16 (1) the Student Handbook; and  
17  
18 (2) relevant state and federal laws.  
19

20 (b) Upon finding that the customer no longer complies with subsection (a) of this  
21 section, continuing eligibility for services may be revoked and CCRC services  
22 discontinued.  
23

24 **§856.86. Services.**  
25

26 (a) CCRC may provide services such as:

- 27  
28 (1) assessment;  
29  
30 (2) individualized and small-group training;  
31  
32 (3) home and personal-management training;  
33  
34 (4) orientation and mobility training;  
35  
36 (5) braille training;  
37  
38 (6) low-vision assessment and training;  
39  
40 (7) recreation activities;  
41  
42 (8) social skills training;  
43  
44 (9) communication systems and tools;  
45

1 (10) technology; and

2  
3 (11) career guidance.

4  
5 (b) This list should not be interpreted as comprehensive; ancillary services may also be  
6 available.

7  
8 (c) Services are provided in accordance with VR as listed on the customer's  
9 individualized plan for employment.

10  
11 **§856.87. Customer Participation and Comparable Services and Benefits.**

12  
13 For information about customer participation and comparable benefits, refer to §856.59,  
14 relating to Purpose of Customer Participation, and §856.71, relating to Comparable  
15 Services and Benefits.

16  
17 **§856.88. Payment of Shift Differentials.**

18  
19 (a) The Agency's VR Division (VRD) director is authorized to pay a shift differential to  
20 eligible VR employees. The shift differential is paid in addition to the employee's  
21 regular base pay, exclusive of longevity and benefit replacement pay.

22  
23 (b) The VRD director is authorized to determine the VR positions that are eligible to  
24 receive shift differential payments. The rate of payment is a percentage of the  
25 employee's monthly regular base pay, not to exceed the maximum allowed by state  
26 law, in relation to the number of hours the employee regularly works outside the  
27 work hours of Monday through Friday, 8:00 a.m. to 5:00 p.m.

28  
29 (c) This section does not apply to employees whose work hours have been adjusted  
30 according to Agency policies that concern staggered work hours.

31  
32 **SUBCHAPTER H. CERTIFICATE OF BLINDNESS FOR TUITION WAIVER**